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From: SECSTATE WASHDC

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Subject: Updated JCPOA-Iran Policy: Guidance for Posts

1. (U) This is an action request for embassies London, Paris, Berlin, and USEU; posts are asked to deliver the following message to host government officials at the most appropriate level as soon as possible. All Posts in non-EU member states may utilize these points at their discretion. Posts may provide these points to host government interlocutors as a non-paper. Please see paragraph 4. This message provides guidance and information for posts use in explaining U.S. policy related to Iran and the Joint Comprehensive Plan of Action (JCPOA).

2. (U) Last October, President Trump outlined a strategy to counter the Iranian regime's reckless aggression. This strategy addresses the full range of Iranian threats, of which Iran's nuclear program is only one element. The president made clear his view that the JCPOA gave too much to Iran for too little, and far too much of those benefits were paid up front. Accordingly, the president directed his Administration to work with Congress to amend the Iran Nuclear Agreement Review Act (INARA) of 2015 and to work with our allies to address the nuclear deal's flaws. The President's announcement on January 12 delivers on this promise from October.

3. (U) In coordination with the President's statement, the Department of Treasury announced designations for 14 individuals and entities involved in censoring the Iranian people's constitutional right to protest, committing serious human rights violations in Iran, and engaging in support of designated Iranian military entities. See link below for text of Treasury's announcement.

4. (SBU) Begin talking points:

- President Trump approved the issuance of waivers to stay in the Iran nuclear deal January 12, but only in order to allow time to secure an agreement with our European allies to fix the flaws in the JCPOA.

- The Administration is seeking bipartisan legislation in the U.S. Congress to address provisions that expire or sunset in the JCPOA, ensure enforcement of the inspection regime, prevent Iran from ever coming close to possessing a nuclear weapon, and make clear that testing of long-range missiles will result in severe sanctions. Specifically, legislation must include four elements:

- Ensure that Iran allows necessary inspections at all locations requested by international inspectors.

- Prevent Iran from developing or acquiring a nuclear weapon.

- Fix the "sunset" flaw by allowing the United States to snap back nuclear sanctions on Iran waived under the agreement if Iran does not comply.

- Finally, the legislation must explicitly state in United States law that we view Iran's long-range missile programs and nuclear weapons as inseparable, and that Iran's development and testing of missiles should be subject to severe sanctions.
- President Trump has called upon all of our allies to take stronger steps with us to confront Iran's other malign activities. Our allies should cut off funding to the Islamic Revolutionary Guard Corps, its militant proxies, and others who contribute to Iran's support for terrorism.
- We also urge countries to pressure the Iranian regime to stop violating its citizens' human rights.
- In coordination with the President's speech the Department of Treasury announced designations for 14 individuals and entities involved in censoring the Iranian people's constitutional right to protest, committing serious human rights violations in Iran, and engaging in support of designated Iranian military entities.
- Host country interlocutors are requested to draw attention to the President's January 12 statement, listed at www.whitehouse.gov/briefings-statements/statement-president-iran-nuclear-deal, and to Treasury's sanctions designations at home.treasury.gov/news/press-releases/sm0250.

Additional Points for London, Paris, Berlin, and USEU:

- The Trump Administration calls on key European partners to join with the United States in fixing significant flaws in the deal, countering Iranian aggression, and supporting the Iranian people.
- We are asking for your commitment that we should work together to seek a supplemental or follow-on agreement that addresses Iran's development or testing long-range missiles, ensures strong IAEA inspections, and fixes the flaws of the "sunset clause."
- In the absence of a clear commitment from your side to address these issues, the United States will not again waive sanctions in order to stay in the Iran nuclear deal. If at any time the President judges that such commitment is not within reach, the President indicated he would end U.S. participation in the deal.
- We will be following up with you to discuss a path forward to such a supplemental agreement in more detail.

END TALKING POINTS

5. (SBU) Follow up questions should be channeled through the Office of Iranian Affairs at [email address removed by Reuters] or [email address removed by Reuters] and the Office of Iran Nuclear Implementation at [email address removed by Reuters] or [email address removed by Reuters].

6. (U) Minimize considered.

Signature: Tillerson

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